



PORT ORANGE CITY COUNCIL
SPECIAL MEETING
COUNCIL CHAMBERS, CITY HALL
1000 CITY CENTER CIRCLE
PORT ORANGE, FLORIDA
Wednesday, September 3, 2025 @ 5:30 PM

AMENDED SPECIAL MEETING AGENDA

Pursuant to Section 3.06 of the Charter of the City of Port Orange, the Mayor has called a **Special Meeting** of the City Council to be held for the following purposes:

OPENING

1. Silent Invocation
2. Pledge of Allegiance
3. Roll Call

DISCUSSION / ACTION

4. Discussion on Tentative City Millage and Tentative City Budget for FY 2026
5. Resolution No. 25-41 - Adopting the Tentative Millage Rate for FY 2025-2026
6. Resolution No. 25-42 - Adopting the Tentative Budget for FY 2025-2026
7. Resolution No. 25-46 - Adopting Stormwater Fees for Fiscal Year 2025-2026

ADJOURNMENT

NOTICES – PURSUANT TO SECTION 286.0105 OF THE FLORIDA STATUTES, IF ANY PERSON DECIDES TO APPEAL ANY DECISION MADE BY THE CITY COUNCIL WITH RESPECT TO ANY MATTER CONSIDERED AT THIS PUBLIC MEETING OR HEARING, SUCH PERSON WILL NEED A RECORD OF THE PROCEEDINGS, AND THAT, FOR SUCH PURPOSE, SUCH PERSON MAY NEED TO ENSURE THAT A VERBATIM RECORD OF THE PROCEEDINGS IS MADE, WHICH RECORD INCLUDES THE TESTIMONY AND EVIDENCE UPON WHICH THE APPEAL IS TO BE BASED. THE CITY DOES NOT PREPARE OR PROVIDE SUCH A RECORD.



FOR SPECIAL ACCOMMODATIONS, PLEASE NOTIFY THE CITY CLERK'S OFFICE (PHONE: 386-506-5563) AS FAR IN ADVANCE AS POSSIBLE, BUT PREFERABLY WITHIN 2 WORKING DAYS OF YOUR RECEIPT OF THIS NOTICE OR 5 DAYS PRIOR TO THE MEETING OR HEARING DATE.



HELP FOR THE HEARING IMPAIRED IS AVAILABLE THROUGH THE ASSISTIVE LISTENING SYSTEM RECEIVERS CAN BE OBTAINED FROM THE CITY CLERKS' OFFICE.

IN ACCORDANCE WITH THE AMERICANS WITH DISABILITIES ACT (ADA), IF YOU ARE A PERSON WITH A DISABILITY WHO NEEDS AN ACCOMMODATION IN ORDER TO PARTICIPATE IN THIS PROCEEDING, YOU ARE ENTITLED, AT NO COST TO YOU, THE PROVISION OF CERTAIN ASSISTANCE. PLEASE CONTACT THE CITY CLERK FOR THE CITY OF PORT ORANGE, 1000 CITY CENTER CIRCLE, PORT ORANGE, FLORIDA 32129, TELEPHONE NUMBER 386-506-5563, CITYCLERK@PORT-ORANGE.ORG, AS FAR IN ADVANCE AS POSSIBLE, BUT PREFERABLY WITHIN 2 WORKING DAYS OF YOUR RECEIPT OF THIS NOTICE OR 5 DAYS PRIOR TO THE MEETING OR HEARING DATE. IF YOU ARE HEARING OR VOICE IMPAIRED, CONTACT THE RELAY OPERATOR AT 7-1-1 or 1-800-955-8771.

City Council Special Meeting

September 3, 2025

Page **2** of **2**

UPON REQUEST BY A QUALIFIED INDIVIDUAL WITH A DISABILITY, THIS DOCUMENT WILL BE MADE AVAILABLE IN AN ALTERNATE FORMAT. IF YOU NEED TO REQUEST THIS DOCUMENT IN AN ALTERNATE FORMAT, PLEASE CONTACT THE CITY CLERK WHOSE CONTACT INFORMATION IS PROVIDED ABOVE.

ANY INVOCATION THAT IS OFFERED BEFORE THE OFFICIAL START OF THE CITY COUNCIL MEETING SHALL BE THE VOLUNTARY OFFERING OF A PRIVATE PERSON, TO AND FOR THE BENEFIT OF THE CITY COUNCIL. THE VIEWS OR BELIEFS EXPRESSED BY THE INVOCATION SPEAKER HAVE NOT BEEN PREVIOUSLY REVIEWED OR APPROVED BY THE CITY COUNCIL OR THE CITY STAFF, AND THE CITY IS NOT ALLOWED BY LAW TO ENDORSE THE RELIGIOUS BELIEFS OR VIEWS OF THIS, OR ANY OTHER SPEAKER. PERSONS IN ATTENDANCE AT THE CITY COUNCIL MEETING ARE INVITED TO STAND DURING THE OPENING INVOCATION AND PLEDGE OF ALLEGIANCE. HOWEVER, SUCH INVITATION SHALL NOT BE CONSTRUED AS A DEMAND, ORDER, OR ANY OTHER TYPE OF COMMAND. NO PERSON IN ATTENDANCE AT THE MEETING SHALL BE REQUIRED TO PARTICIPATE IN ANY OPENING INVOCATION THAT IS OFFERED. A PERSON MAY EXIT THE CITY COUNCIL CHAMBERS AND RETURN UPON COMPLETION OF THE OPENING INVOCATION IF A PERSON DOES NOT WISH TO PARTICIPATE IN OR WITNESS THE OPENING INVOCATION.



CITY COUNCIL AGENDA ITEM

COUNCIL MEETING DATE 9/3/2025

SUBJECT: (4) Discussion on Tentative City Millage and Tentative City Budget for FY 2026

DEPARTMENT: Finance

GOAL: Goal 5 - Fiscal Sustainability

RECOMMENDED MOTION: Discussion item only. No motion needed.

SUMMARY: As required by Florida statute, this item is to discuss the tentative millage rate and proposed budget, both to be approved by resolution. Under the Florida's Truth in Millage ("TRIM") statutes (ss. 200.065, 200.069, Florida Statutes), all property owners are notified of the tentative millage levies by Notice of Proposed Property Taxes ("TRIM Notice"), sent by mailing from the Volusia County Property Appraiser in August. The City Council may subsequently reduce the tentative millage rate. However, City Council cannot increase the tentative millage rate beyond what was included in the TRIM Notice without another public notification to all City property owners. The property appraiser used the maximum millage rate of 5.0000 voted on at the July 15, 2025 Council meeting.

The current budgeted operating millage rate is 4.9750 per \$1,000 assessed taxable value; the current year gross taxable value for operating purposes is \$5,857,514,423 as certified by the Volusia County Property Appraiser. The Tentative Millage rate of 4.9750 mills is an increase of 4.10% over the rolled back rate of 4.7790 mills.

The City Manager will start the discussion with comments on the increase in millage over rolled-back rate necessary to fund the budget, and the specific purposes for which ad valorem tax revenues are being increased. City Council will then have an opportunity to discuss the tentative millage rate and the proposed budget regarding the reasons for the increase in the tentative millage above the rolled back rate. Council will then hear comments and questions from the public.

PRESENTER: Linda Truitt

ATTACHMENTS:

1.	93 - Guideline - Public Hearing on	93 - Guideline - Public Hearing on
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	Tentative Millage and Budget FY26 FINAL	Tentative Millage and Budget FY26 FINAL.pdf
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Amanda Bonin
Linda Truitt
Matthew Jones
Wayne Clark

Created/Initiated - 08/14/2025
Approved - 08/14/2025
Approved - 08/28/2025
Final Approval - 08/28/2025

**Public Hearing for Adoption of Tentative Millage / Budget
September 3, 2025**

Agenda Item 4.

Announce the following:

"The public hearing is now convened to discuss the millage rate and budget. The Fiscal Year (FY) 2026 Budget commences on October 1, 2025, and continues through September 30, 2026. We will begin with the City Council discussion of the Tentative millage necessary to fund the FY2026 Tentative budget for the City of Port Orange. The City is the taxing authority and the current year taxable value for operating purposes is \$5,857,514,423.

The tentative millage rate is \$4.975 mills per \$1,000 of valuation which represents a 4.10% increase in ad valorem tax revenues above the rolled-back rate of \$4.7790.

In addition to the foregoing tentative millage levy, there is a voter approved millage levy of 0.1623 mills necessary to fund the debt service payments on the 2006 general obligation bonds for public safety capital facilities which were refunded in 2016."

Ask the City Manager to comment on the increase in millage over the rolled-back rate and the specific purposes for the increase.

[CM Delivers Comments]

Ask for Council discussion, regarding the reasons for the increase in the tentative millage above the rolled back rate.

Announce the following:

"The Council will now hear public comments regarding the proposed Tentative millage. The general public shall be allowed to address the council, to make comments and to ask questions."

Ask for Council discussion regarding any revisions to the proposed tentative budget as presented.

[NOTE: If revisions are made, changing the Tentative millage from that presented in agenda package, then agree to revise the Tentative millage. (do not vote to adopt and no formal motion - just consensus of Council to direct the manager to recompute the Tentative millage and mark up the Resolution adopting the Tentative millage rate, accordingly.)]

If no revisions, then move to Agenda Item 5.

Agenda Item 5.

Read Resolution No. 25-41 for Tentative City Millage.

Ask for a Motion.

Move to approve Resolution No. 25-41 adopting the City of Port Orange FY2026 Tentative millage rate of 4.975 mills per \$1,000.00 of valuation. (Public Comment) (Roll call vote)

Announce the following:

"The adopted tentative millage rate of 4.975 mills per \$1,000.00 of valuation is a 4.10% increase in ad valorem tax revenues above the rolled-back rate."

"In addition to the foregoing tentative millage levy, there is a voter approved millage levy of 0.1623 mills necessary to fund the debt service payments on the 2006 general obligation bonds for public safety capital facilities which were refunded in 2016."

Agenda Item 6.

Read Resolution No. 25-42 for Tentative City Budget.

Ask for a Motion

Motion to Approve Resolution No. 25-42 adopting the City of Port Orange FY2026 Tentative budget. (Public Comment) (Roll call vote)

Announce the following:

"This budget includes all operating and capital costs for FY 2026. This budget includes the General, Special Revenue, Debt Service, Capital, Enterprise and Internal Service Funds. The proposed City-wide FY 2026 budget for all funds is \$223,696,012.00.

Adjourn the meeting.



CITY COUNCIL AGENDA ITEM

COUNCIL MEETING DATE 9/3/2025

SUBJECT: (5) Resolution No. 25-41 - Adopting the Tentative Millage Rate for FY 2025-2026

DEPARTMENT: Finance

GOAL: 5 - Fiscal Sustainability

RECOMMENDED MOTION: Move to approve Resolution No. 25-41

SUMMARY: Per Florida Statute Section 200.065, the City Council shall adopt a tentative millage rate prior to the adoption of a tentative budget and shall otherwise comply with the controlling provisions of the law.

The Volusia County Property Appraiser has certified the gross taxable value of property for operating purposes within the City as \$5,857,514,423 and certified a rolled-back rate of \$4.7790 per \$1,000 of taxable value for the City of Port Orange. The City Council deems it necessary to levy and does hereby levy a tentative tax of \$4.9750 mills upon all real and personal property within the City for operational purposes. The operating levy of \$4.9750 per \$1,000 represents a 4.10% increase from the rolled-back rate of \$4.7790 per \$1,000 of taxable value. The tentative operating millage for Fiscal Year 2025-2026 would provide a tentative budget of \$27,684,078 at 95% in ad valorem proceeds.

The required millage for the 2006 General Obligation voter-approved debt service, which was refunded in 2016, is \$0.1623 mills. The required voter debt service would be budgeted at \$903,238 at 95%.

PRESENTER: Linda Truitt

ATTACHMENTS:

1.	Resolution No. 25-41	Resolution No. 25-41.docx
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Amanda Bonin
Linda Truitt
Matthew Jones
Wayne Clark

Created/Initiated - 08/14/2025
Approved - 08/14/2025
Approved - 08/28/2025
Final Approval - 08/28/2025

RESOLUTION NO. 25-41

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF PORT ORANGE, VOLUSIA COUNTY, FLORIDA; ADOPTING THE TENTATIVE AD VALOREM PROPERTY TAX MILLAGE RATES TO BE LEVIED FOR FISCAL YEAR 2026 (OCTOBER 1, 2025 TO SEPTEMBER 30, 2026); PROVIDING FOR SCRIVENER'S ERRORS: AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, the City Council of the City of Port Orange, Florida, has determined the amount of revenue required to meet the City's operating and capital objectives for fiscal year 2026; and

WHEREAS, a substantial portion of this operating revenue is derived from ad valorem tax receipts; and

WHEREAS, the voters of the City of Port Orange approved the levy of additional millage necessary to fund debt service payments on bonds issued for public safety capital facilities; and

WHEREAS, a public hearing on the tentative millage rate has been conducted by City Council at 5:30 p.m. on September 3, 2025, and a final hearing will be conducted at 5:30 p.m. on September 17, 2025, in the City Council Chambers at City Hall, 1000 City Center Circle, Port Orange, Florida.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF PORT ORANGE, VOLUSIA COUNTY, FLORIDA:

Section 1. The tentative millage rate for fiscal year 2026 for the City of Port Orange is hereby levied at 4.9750 mills per \$1,000.00 of valuation. This tentative millage rate is a 4.10% increase above the rolled-back rate, which is the percentage increase in property taxes adopted by the City Council for general government operating and capital purposes.

Section 2. The millage rate of 0.1623 mills per \$1,000.00 of valuation is hereby adopted as a voter-approved levy of additional millage necessary to fund debt service payments on the 2006 general obligation bonds for public safety capital facilities which were refunded in 2016.

Section 3. Scrivener's Errors. Typographical errors and other matters of a similar nature that do not affect the intent of this Resolution, as determined by the City Clerk and City Attorney, may be corrected.

Section 4. This resolution shall take effect immediately upon adoption.

MAYOR SCOTT STILTNER

ATTEST:

Robin L. Fenwick, MMC, City Clerk

Adopted on the _____ day of September 2025

Reviewed and Approved: _____
Matthew J. Jones, City Attorney



CITY COUNCIL AGENDA ITEM

COUNCIL MEETING DATE 9/3/2025

SUBJECT: (6) Resolution No. 25-42 - Adopting the Tentative Budget for FY 2025-2026

DEPARTMENT: Finance

GOAL: 5 - Fiscal Sustainability

RECOMMENDED MOTION: Move to approve Resolution No. 25-42.

SUMMARY: This is a request for the City Council to approve the tentative budget for Fiscal Year 2025 - 2026.

Both the Eastport CRA and Town Center CRA approved their respective budgets during separate meetings on August 5, 2025, and submitted them to the City of Port Orange for inclusion in the City's budget.

The City Council of the City of Port Orange has complied with all requirements and procedures of Florida law in processing this resolution. The City Council pursuant to the Charter of the City of Port Orange and Chapter 166, Florida Statutes, does hereby adopt the tentative General Fund, Special Revenue Funds, Debt Service, Capital Improvement Funds (CIP), Enterprise Funds and other Internal Service Funds, in the amount of \$223,696,012 and is attached to the Resolution as Exhibit "A".

Florida Statutes, including Section 200.065, provide that the City Council shall adopt a Tentative Millage Rate prior to the adoption of a Tentative Budget and shall otherwise comply with the controlling provisions of Florida law.

PRESENTER: Linda Truitt

ATTACHMENTS:

1.	Resolution No. 25-42 w exhibit	Resolution No. 25-42 w exhibit.docx
2.	Transmittal letter	Transmittal letter.pdf

Amanda Bonin
Linda Truitt
Matthew Jones
Wayne Clark

Created/Initiated - 08/14/2025
Approved - 08/14/2025
Approved - 08/28/2025
Final Approval - 08/28/2025

RESOLUTION NO. 25-42

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF PORT ORANGE, VOLUSIA COUNTY, FLORIDA; ADOPTING THE TENTATIVE OPERATING BUDGET FOR FISCAL YEAR 2026 (OCTOBER 1, 2025 TO SEPTEMBER 30, 2026) FOR THE CITY OF PORT ORANGE; PROVIDING FOR APPROPRIATION AND PROCEDURES; PROVIDING FOR SCRIVENER'S ERRORS; AND PROVIDING AN EFFECTIVE DATE.

WHEREAS, the City Manager of the City of Port Orange recommended a tentative annual budget for the Fiscal Year beginning October 1, 2025 and ending September 30, 2026; and has submitted same to the City Council; and

WHEREAS, the Charter, Section 3.08 of the City of Port Orange Code of Ordinances, states that the City Council shall by resolution adopt the annual budget, budget amendments and authorize appropriations; and

WHEREAS, Florida Statutes, Sections 166.241 and Section 200.065, commonly known as the Truth in Millage or TRIM Bill, requires that the City Council hold a public hearing to consider adoption of the tentative millage rate and budget for Fiscal Year 2025-2026; and

WHEREAS, both the Eastport CRA and Town Center CRA approved their respective budgets during separate meetings on August 5, 2025 and submitted to the City of Port Orange for inclusion in the City's budget; and

WHEREAS, a public hearing on the tentative budget has been conducted by the City Council at 5:30 P.M. on September 3, 2025 and a final hearing will be conducted at 5:30 P.M. on September 17, 2025, in City Council Chambers at City Hall, 1000 City Center Circle, Port Orange, Florida.

WHEREAS, during the course of said public hearing, all persons desiring to voice objection or make comments upon the tentative budget for Fiscal Year 2025-26 were given an opportunity to do so.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF PORT ORANGE, VOLUSIA COUNTY, FLORIDA:

Section 1. Approval of the Tentative Budget for Fiscal Year 2025-2026. Pursuant to the City of Port Orange Charter and Florida Statutes, Chapters 166 and 200, the City of Port Orange hereby adopts the various tentative budgets as set forth in **Exhibit “A”** attached and made a part herein by this reference.

Section 2. Final Budget Public Hearing. The final hearing will be conducted at 5:30 p.m. on September 17, 2025, in City Council Chambers at City Hall, 1000 City Center Circle, Port Orange, Florida, where interested parties may appear and address the City Council on budget related matters.

Section 3. Supplemental amendments to appropriations may be affected as deemed necessary in strict compliance with the procedures specified in Chapter 2, Article VI, Division 3, Code of Ordinances, City of Port Orange, Florida.

Section 4. Scrivener’s Errors. Typographical errors and other matters of a similar nature that do not affect the intent of this Resolution, as determined by the City Clerk and City Attorney, may be corrected.

Section 5. This resolution shall become effective immediately upon adoption.

MAYOR SCOTT STILTNER

ATTEST:

Robin L Fenwick, MMC, City Clerk

Passed and adopted on the _____ day of September 2025

Reviewed and Approved: _____
Matthew J. Jones, City Attorney

Exhibit A

General Fund	\$ 63,318,007
Enterprise Funds	
Water & Sewer	\$ 68,262,902
Water & Sewer Impact Fees	701,000
Solid Waste	10,807,788
Stormwater	15,214,118
2005 Stormwater Utility Revenue Bonds	699,239
Wetland Mitigation	109,049
State Revolving Loan Debt Service	784,846
Forestry Management	403,907
Golf Course	3,266,671
Total Enterprise Funds	\$ 100,249,520
Capital Funds	
Capital Project	\$ 6,317,274
General Capital Replacement	18,579,827
Total Capital Funds	\$ 24,897,101
Internal Service Funds	
Information Technology	\$ 4,072,932
Vehicle Maintenance	1,845,298
Risk Management	2,469,223
Lease & Replacement	14,290,844
Total Internal Service Funds	\$ 22,678,297
Special Revenue Funds	
National Opioid Litigation Settlement	\$ 32,540
Eastport CRA	737,112
Town Center CRA	477,372
Recreation Facilities	275,000
Community Development Building	2,930,112
Police Impact Fees	65,000
Fire Impact Fees	276,000
Transportation Impact Fees	268,000
Recreation Impact Fees	233,000
Total Special Revenue Funds	\$ 5,294,136
Debt Service Funds	
2006 GO Bond Debt Service	\$ 903,238
2007 Town Center Bond Debt Service	406,613
2014 Capital Improvement Bond	1,152,150
2025 Parks Bond	4,650,000
Total Debt Service Funds	\$ 7,112,001
Other Required Funds	
Police Benefit Trust	\$ 4,500
Police Forfeiture Trust	95,000
Federal Police Forfeiture	15,000
Police Education Trust	10,000
Recreation Scholarship	22,450
Total Trust & Agency Funds	\$ 146,950
Total All Funds	\$ 223,696,012



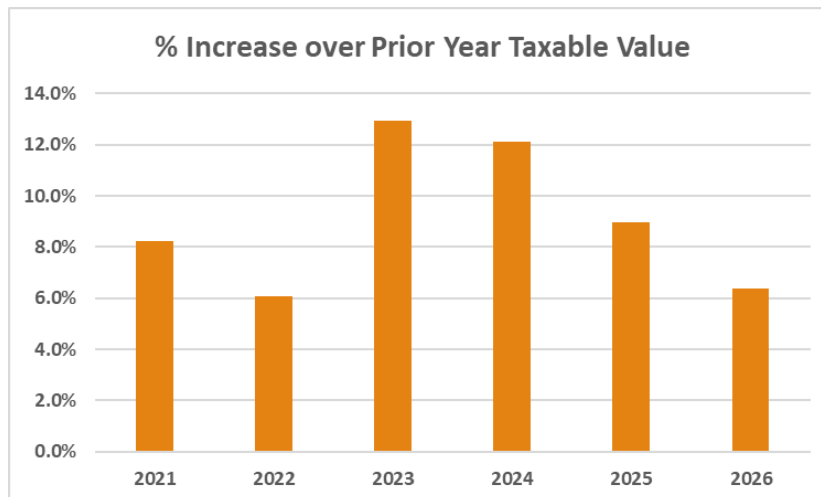
Mayor, Council, and Citizens of Port Orange:

I am pleased to transmit to you the Proposed Fiscal Year 2025-26 (FY26) Budget for the City of Port Orange, Florida. The FY26 budget addresses infrastructure needs, financial stability, capital replacement plans as well as leveraging Federal and State public assistance, legislative appropriations, and other grant opportunities. This budget serves as a proactive spending plan and investment in our community and our workforce.

The Fiscal Year 2026 Proposed Budget in accordance with the City Charter, is a balanced, responsible budget. All funds are in a fiscally positive and prudent position. The General Fund Budget for FY26 is \$63,118,007, while the Total Budget (including Water/Wastewater, Solid Waste, Stormwater, and Special Revenue funds) is \$223,696,012. The millage rate is proposed at 4.9750 mill, with no increase from the prior year.

The FY26, the General Fund Budget is a increase of 3.5% over FY 2024-25 Adopted Budget of \$61,190,570. Operating costs include the costs for contractual wage increases, property, casualty and health insurance, maintenance and contractual cost, as well as capital and general fund CIP projects.

Although the majority of the City is built out and experiencing diminishing revenues from growth, the Gross Taxable Value of property for 2026 increased by \$338,308,922 (6%), bringing the total taxable value to \$5,857,514,423. The budget is balanced with a millage rate of 4.9750, which is no increase over the FY25 rate. This rate is 4.1% over the rollback rate of 4.7790, generating \$1,090,669 in additional revenues over the rollback rate. This additional revenue will be primarily used to fund the increased personnel and contracted services increases. The staff proposed millage rate, if approved, remains one of the lowest in the county.



The General Fund requested budget for FY26 includes:

- Providing the same level of city services
- Addition of 5 new Police Offices to staff School Resource positions and improve Public Safety
- Additional Parks and Rec employees will be added as Parks Bond Projects commence
- Meeting contractual wage increases for all collective bargaining units and civil service staff
- Funding for General Fund CIP projects including the City Center Ball Fields restoration
- Projected increases in Health and Workers Compensation Insurance
- Projected increases in Property and Casualty Insurance
- Vendor contract increases
- Replacement of Fire vehicles

Personnel costs are estimated to increase by less than 6% over FY25. Personnel costs are budgeted to include anticipated contractual increases for Police and Fire as well as increases for all NAGE and Civil Service employees. Personnel cost is a primary driver for the General Fund, comprising 65% of the total General Fund expenses.

City Improvements and Accomplishments during FY25 include:

- Completing the Stormwater Master Plan
- Undertaking a Vulnerability Assessment – completion Fall 2025, providing significant grant funding eligibility
- State Appropriations for Infrastructure – Awarded \$3,000,000 for Madeline/Pepperhill Stormwater Pond and Pump Station and \$1,400,000 for the Ponce Inlet Master Lift Station
- Grant Revenues received – Bullet Proof Vest, Daytona Beach Rec & Racing, FDEP, FIND, ECHO, FDOT High Visibility Enforcement, Victims of Crime, FEMA
- Police High Water Vehicle received to aid in high water rescues – paid for with forfeiture funds
- Memorial Park Pier damaged from Hurricane Ian, repaired with FEMA funds
- Jackson/Oak St Stormwater Improvement Project, providing more efficient maintenance – completion Fall 2025
- Tyler Asset Management – Centralized platform for maintaining and managing critical infrastructure and equipment, lowering operating costs and extending life of assets
- Construction of the Public Utilities Operations Facility – completion Summer 2026
- Completion of the City Center Parks Field Crew Office Building – proximity allowing for more efficient service provision
- Lime Softening solutions pilot study underway for Public Utilities, possible annual savings of up to \$800,000
- Hurricane Debris Management site improvements – increased available storage area 100%
- Permanent Sandbag Site – new equipment to increase capacity and service to residents
- Parks land swap with Volusia County Schools
- Life-Pak 35's acquired as well as Grant funded Lucas Devices, outfitted now on all fire vehicles

The City-Wide budget includes Capital Expenditures of \$65,304,827.

Capital Improvement Projects by Fund

New Capital Projects for FY26 include:

Water Reclamation Filter Upgrades	\$ 15,150,000
FEMA Hurricane Flood Mitigation projects	12,338,307
Water Reclamation Safety and Compliance Modification and Expansion	6,000,000
River Crossing, Force Main and Water Main	4,500,000
City Center Ballfield Rehabilitation	3,000,000
Sugar Forest Area Stormwater Improvements	2,930,000
Riverwalk Day Docks	1,620,520
Ponce Inlet Master Lift Station	1,500,000
Sweetwater Blvd Outfall to B19	750,000
Devon St Stormwater Pond Modification	750,000
Coraci Field Improvements Phase I	600,000
Spruce Creek Road Paving Project	400,000
Memorial Park Sidewalk Replacement	350,000
Golf Course Tee Box Renovation	150,000
City Center Restroom Replacement	136,000

The total budget for FY26 is \$223,696,012, an increase of \$17,976,290 or 8.7% over the prior year. The budget for Enterprise funds increased by 47%, driven by increases in Capital Expenditures.

Enterprise Fund FY26 Budget Impacts include:

- Increases in Water and Wastewater rates 2.75% and 5.75%, respectively. Reclaimed rate increases of 4.25%.
- Non-Ad Valorem Assessment for Stormwater increase from \$145 to \$160 per Single Family Unit.
- Vendor contract increases, including chemicals
- New Utility Systems Operations staff to perform sewer line and hydrant inspections
- An additional Plant Mechanic

All City Departments have scrutinized their controllable operating costs, which have been held and even reduced in many cases, to offset the impact of wage and contract vendor increases on

the budget. We are pleased to present a balanced proposed budget that meets these needs at a rate lower than the maximum millage set by Council.

The FY26 Proposed Budget is balanced with collective efforts from departments in order to provide a sustainable spending plan. I want to thank the Finance Department as well as all department directors for their efforts in preparing a responsible budget for FY26. We sincerely appreciate the leadership and support from the City Council in planning and guiding the financial affairs of the City in a progressive manner.

Respectfully,

Wayne Clark
City Manger



CITY COUNCIL AGENDA ITEM

COUNCIL MEETING DATE 9/3/2025

SUBJECT: (7) Resolution No. 25-46 - Adopting Stormwater Fees for Fiscal Year 2025-2026

DEPARTMENT: Finance

GOAL: 2 - Infrastructure, 3 - Quality of Life, and 5 - Fiscal Sustainability

RECOMMENDED MOTION: Move to approve Resolution No. 25-46.

SUMMARY: Raftelis Financial Consultants, Inc. completed a stormwater rate study for the city in 2023 which recommended a 3-year tiered rate adjustment. In September 2023, Council approved Resolution No. 23-31 which authorized the first year update to the annual Stormwater Fees. Resolution No. 24-19 implemented year two, and this Resolution will implement year three, the final year, of the proposed changes based on the study and framework approved in 2023. The proposed fee increase of \$15 per year brings the current \$145 fee to \$160 per equivalent dwelling unit/EDU (formerly known as a Single Family Unit or SFU). The 5-year Capital Improvement Program for stormwater projects is based on revenue projections from this fee structure.

The City currently maintains 137 stormwater ponds, about 86,000 linear feet of canals and ditches and 518,000 linear feet of stormwater pipes. In addition, the City maintains more than 4,000 inlets in our stormwater conveyance system with 14 state-designated outfalls or discharges into the Halifax River. The City has on the horizon approximately \$60 million in new stormwater infrastructure projects to continue ongoing efforts to improve and strengthen the drainage system of over 23,000 properties.

The National Pollution Discharge Elimination System (NPDES) stormwater permitting program, as implemented by the Florida Department of Environmental Protection (FDEP), requires cities to enhance their stormwater management services and monitor and regulate stormwater runoff for pollutants to protect downstream water quality and habitat in our natural waterways. To finance these improvements and meet the necessary requirements, the City implemented a dedicated funding source in the form of a Stormwater Drainage Utility Fee ("Stormwater Fee") in 1986. The Stormwater Fee is designed to generate revenues that are used to fund various stormwater management projects and initiatives. These projects may include constructing or upgrading stormwater infrastructure, implementing erosion control measures, creating new retention ponds, improving drainage systems, and conducting public education and outreach campaigns on stormwater best management practices.

Chapter 74, Article V of the Code of Ordinances, City of Port Orange, Florida (the "Stormwater Utility Ordinance") establishes the City's stormwater drainage utility and authorizes imposition of the annual Stormwater Fee. The Stormwater Utility Ordinance describes how the fee is calculated and authorizes collection of the fee pursuant to the uniform collection method set forth in section 197.3632, Florida Statutes (the "Uniform Collection Act"), pursuant to which non-ad valorem assessments such as the Stormwater Fee may be collected on the annual ad valorem tax bill mailed each November. The City has imposed the Stormwater Fee and collected the fee pursuant to the uniform collection method each year since 2005.

PRESENTER: Linda Truitt, Matthew Jones

ATTACHMENTS:

1.	2025 Resolution 25-46 Approving Stormwater NAV Roll FY26	2025 Resolution 25-46 Approving Stormwater NAV Roll FY26 .pdf
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Robin Fenwick	Created/Initiated - 09/02/2025
Linda Truitt	Approved - 09/02/2025
Matthew Jones	Approved - 09/02/2025
Wayne Clark	Final Approval - 09/02/2025

RESOLUTION NO. 25-46

A RESOLUTION OF THE CITY OF PORT ORANGE, VOLUSIA COUNTY, FLORIDA APPROVING THE STORMWATER UTILITY FEE RATES FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 2026 IN ACCORDANCE WITH CHAPTER 74, SECTIONS 156-164 OF THE CITY CODE OF ORDINANCES; PROVIDING FOR COLLECTION OF THE STORMWATER FEES AS NON-AD VALOREM ASSESSMENTS PURSUANT TO THE TAX BILL COLLECTION METHOD AUTHORIZED BY SECTION 197.3632, FLORIDA STATUTES; APPROVING THE NON-AD VALOREM ASSESSMENT ROLL FOR SUCH FEES; DIRECTING CERTIFICATION OF SUCH ROLL TO THE VOLUSIA COUNTY TAX COLLECTOR; RATIFYING AND CONFIRMING CITY RESOLUTION NOS. 23-21 AND 24-19; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, the City of Port Orange (the "City") is authorized by Article VIII, Section 2(b) of the Florida Constitution and Sections 166.021, 197.3632 and 403.0893, Florida Statutes to establish a stormwater drainage utility, to impose annual stormwater utility fees sufficient to plan, construct, operate and maintain stormwater management systems, and to provide for the collection of such fees pursuant to the uniform method by which the fees are included on the annual property tax bill mailed by the Volusia County Tax Collector each November; and

WHEREAS, in accordance therewith, the City Council adopted Sections 74-156 through 74-164 of the City of Port Orange Code of Ordinances (as amended, the "Stormwater Ordinance") which established a stormwater drainage utility (the "Stormwater Utility System") and provides for the calculation, imposition and collection of stormwater drainage utility fees (the "Stormwater Fees"); and

WHEREAS, the City imposes the Stormwater Fees each year to fund the annual provision of stormwater management services and facilities, and collects the fees as non-ad valorem assessments included on the annual property tax bill, as authorized by Section 197.3632, Florida Statutes (the "Uniform Collection Act") and Section 403.0893, Florida Statutes; and

WHEREAS, pursuant to the Uniform Collection Act, the City must certify a non-ad valorem assessment roll to the Volusia County Tax Collector by September 15th of each year in order to collect the Stormwater Fees on the annual property tax bill; and

WHEREAS, the non-ad valorem assessment roll includes the list of the parcels from which the Stormwater Fees will be collected on the annual property tax bill, and the amount of the fee imposed against each parcel; and

WHEREAS, the Stormwater Utility Rate Study prepared by Raftelis Financial Consultants, Inc., a copy of which was attached to City Resolution No. 23-21 (the "Rate Study"), summarized the Stormwater Utility System's projected revenue requirements for the five fiscal year period of October 1, 2022 through September 30, 2027 and identified the need for Stormwater Fee rate adjustments during such period due to anticipated changes in operating costs, increases to annual debt services payments for debt obligations incurred by the City to finance stormwater-related capital improvements, and the amount and timing of additional capital improvements; and

WHEREAS, the Stormwater Fee rate schedule approved by City Resolution No. 23-21 will allow the City to maintain a sustainable financial position for the Stormwater Utility System that is consistent with performance criteria established by the City and based on utility industry standards; and

WHEREAS, such rate increases will provide for the recovery of the total costs anticipated for the Stormwater Utility system, thereby ensuring the utility system remains a self-supporting enterprise; and

WHEREAS, this Resolution is adopted for purposes of adopting and certifying the non-ad valorem assessment roll for fiscal year 2026, based on the Stormwater Fee rates approved by Resolution No. 23-21; and

WHEREAS, Resolution No. 23-21 was duly adopted following the public hearing conducted by the City Council on September 5, 2023, public notice of which was published and mailed to each affected property owner notifying such property owner of the opportunity to be heard, as required by the Uniform Collection Act; and

WHEREAS, comments and objections of all interested persons have been heard and considered prior to adoption of this Resolution; and

WHEREAS, the City's Stormwater Utility System and the services and facilities associated therewith provide for the proper and safe collection, storage, control, management, treatment and conveyance of the stormwater burden generated by the real property subject to the Stormwater Fees approved hereunder; and

WHEREAS, the benefits derived from the stormwater management services and facilities provided by the City exceed the amount of the Stormwater Fees imposed hereunder, and the Stormwater Fees imposed against any tax parcel subject thereto does not exceed the proportional benefits that such tax parcel will receive compared to any other tax parcel; and

WHEREAS, the City Council hereby finds and determines that the Stormwater Fees for Fiscal Year 2026 imposed in accordance with this Resolution provide an equitable method of funding the City's stormwater management services and facilities by fairly and reasonably apportioning the costs thereof among the real property specially benefited thereby.

NOW THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF PORT ORANGE, VOLUSIA COUNTY, FLORIDA:

Section 1. The Recitals set forth above are hereby incorporated as legislative findings of the City Council.

Section 2. The Mayor and City Council of the City of Port Orange, Florida hereby ratify, confirm and approve the Stormwater Fee rate schedule approved by City Resolution No. 23-221. The Stormwater Fee rates for Fiscal Year 2026 and each year thereafter are set forth in Section 4 hereof. Non-ad valorem assessments in the amount of the Stormwater Fees for Fiscal Year 2026, are hereby imposed based upon such rate schedule.

The Stormwater Fees for Fiscal Year 2026 and each year thereafter shall be collected pursuant to the Uniform Collection Act. Upon adoption hereof, the Finance Director shall cause the certification and delivery of the Non-Ad Valorem Assessment Roll for such fees to the Volusia County Tax Collector by September 15, 2025 and by September 15 of each successive year, in the manner prescribed by the Uniform Collection Act; provided, however that the Finance Director may cause certification and delivery of such roll by an earlier date if required or requested by the Tax Collector. The roll as delivered to the Tax Collector shall be accompanied by a Certificate to Non-Ad Valorem Assessment Roll in substantially the form attached hereto as Appendix A. The Non-Ad Valorem Assessment Roll, a copy of which is available in the Port Orange City Clerk's Office located at 1000 City Center Circle, Port Orange, Florida 32129, is hereby approved and incorporated herein by reference.

The Stormwater Fees for certain tax parcels shall be collected by direct billing instead of non-ad valorem assessments pursuant to the Uniform Collection Act. A list of such tax parcels is available in the office of the City Clerk.

Section 3. The Rate Study uses the term "Equivalent Dwelling Unit (EDU)" for the unit of measurement applied against each developed parcel to determine the relative demand for stormwater services created by development of such parcel and the amount of such parcel's Stormwater Fee. One EDU equals 3,050 square feet of impervious surfaces, with one EDU assigned per dwelling unit on residential property and the total amount of impervious surface area on non-residential property, in square feet, divided by 3,050 square feet to determine the number of EDUs assigned. The number of EDUs assigned to each parcel is then multiplied by the annual rate to determine the amount of the Stormwater Fee imposed against such parcel, with all developed parcels assigned a minimum of one EDU. The Stormwater Ordinance has historically used the term "Single-Family Unit (SFU)" as the equivalency unit for calculating the amount of the Stormwater, though has been amended to adopt the term Equivalent Dwelling Unit as the designated unit of measurement, to conform to the Rate Study and current naming conventions in widespread use throughout the stormwater utility industry. While City Resolution No. 23-21 used the term "SFU" when referring to the unit of measurement for the Stormwater

Fees, this Resolution and other-stormwater resolutions in the future shall use the term “EDU” in accordance with the amended Stormwater Ordinance. The use of impervious surface area is hereby approved, ratified and confirmed as a fair and reasonable method of apportioning the benefits conveyed by the City's stormwater drainage utility among the real property specially benefitted thereby.

Section 4. The estimated maximum rate of the Non-Ad Valorem Assessments for Fiscal Year 2026 and fiscal years thereafter set forth in City Resolution No. 23-21 are hereby ratified and confirmed. Such rates are as follows:

Fiscal Year 2026 (ending September 30, 2026) and each fiscal year thereafter
\$160 per EDU

Such maximum rates for fiscal years after Fiscal Year 2026 were included in the mailed notices to affected property owners, and such rates may be adopted without further notice to affected property owners unless notice is required by the Uniform Collection Act. The Stormwater Fee is an annual charge that will continue year after year unless or until amended by resolution of City Council. The Stormwater Fee rates approved herein are hereby determined to be reasonable and necessary to pay for the operation, maintenance, administration and capital improvements of the Stormwater Utility System.

Section 5. Proceeds of the Stormwater Fee, after payment of any costs or expenses resulting from annual administration and collection and the City's use of the Uniform Collection Act, may only be expended for purposes related to the City's provision of stormwater services and the Stormwater Utility System, as set forth in the Stormwater Ordinance.

Section 6. All resolutions or parts thereof in conflict herewith or contrary hereto are hereby repealed to the extent of such conflict.

Section 7. If any section, subsection, clause, phrase, or portion of this resolution, or application hereof, is for any reason, held invalid or unconstitutional by any court of competent jurisdiction, such portion or provision and such holding shall not affect the validity of the remaining portions or applications hereof.

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Section 8. City Resolutions Nos. 23-21 and 24-19 are hereby ratified and confirmed.

MAYOR SCOTT STILTNER

ATTEST:

Robin L. Fenwick, MMC, City Clerk

Adopted on the _____ day of _____, 2025

Reviewed and Approved: _____
Matthew J. Jones, City Attorney

APPENDIX A

**FORM OF CERTIFICATE
OF NON-AD VALOREM ASSESSMENT ROLL**

I HEREBY CERTIFY that I am the Finance Director and authorized agent of the City of Port Orange (the "City"), located in Volusia County, Florida; as such I have satisfied myself that all property included or includable on the City's non-ad valorem assessment roll for stormwater utility drainage fees (the "Non-Ad Valorem Assessment Roll") is properly assessed so far as I have been able to ascertain; and that all required extensions on the above described roll to show the non-ad valorem assessments attributable to the property listed therein have been made pursuant to law.

I FURTHER CERTIFY that, in accordance with the Uniform Assessment Collection Act, this certificate and the herein described Non-Ad Valorem Assessment Roll will be delivered to the Volusia County Tax Collector by September 15, 2025.

IN WITNESS WHEREOF, I have subscribed this certificate and directed the same to be delivered to the Volusia County Tax Collector and made part of the above described Non-Ad Valorem Assessment Roll this _____ day of September, 2025.

PORT ORANGE, FLORIDA

By: _____
Finance Director